# **Attachment B**

Draft Central Sydney On-Street Parking Policy (tracked changes version)



# Central Sydney On-Street Parking Policy

# **Purpose**

The City of Sydney's (the 'City's') Central Sydney On-Street Parking Policy ("the Policy)" is the framework for allocating kerbside parking and loading in central Sydney, to assist meeting the outcomes in Sustainable Sydney 2030-2050 Continuing the Vision. The City's on-street parking policy establishes criteria and service objectives for allocating kerbside parking and loading in central Sydney.

#### Scope

The Ppolicy applies to on-street parking and loading in central Sydney. The area is defined by the solid red line in Figure 1.



AREA 16 CBD AREA 28 AREA 18 AREA 32

Figure 1 CBD PrecinctCentral Sydney On-Street Parking Policy area

# **Definitions**

Term	Meaning
Authorised Vehicle Zones	A length of kerb to which a No Parking restriction applies, but which exempts a specific authorised vehicle.
Period Parking	Any parking space that is allocated for use without restriction by vehicle type, and which is subject to time limits.



#### **Policy Statement**

#### 1 PRIORITISING KERBSIDE SPACE

#### 1.1 Background

The City's Sustainable Sydney 2030–2050 Continuing the Vision and Community Strategic Plan outline the imperative to create a city for walking, cycling and public transport. This approach maximises the environmental, economic and social outcomes in the constrained space of central Sydney, where much growth is still to occur.

There is intense competition for the use of street and kerbside space in central Sydney. -The City's narrow streets and short east-west blocks limit the useable kerb space that can be safely allocated to support the City's commercial and transport access functions. -Much of the space that is available, the majority is occupied by critical transport infrastructure, is allocated to the movement of vehicles including general traffic lanes, turn lanes, bus lanes and bus stops, light rail and cycle ways.

<u>The Central Sydney Planning Strategy 2016-2036 describes the</u> additional commercial, retail and residential floor space <u>to be</u> constructed in and near central Sydney. <u>,</u>, and new precincts are developed, tThis will result in increasing demands on the City's available kerbside space. Demolition and construction may require dedicated kerb space in the form of Work Zones.

The consistent management and allocation of kerbside space will ensure the street network can accommodate critical business and local needs, while maintaining access via the efficient operation of the broader public and private transport networks. The City's overall approach to this challenge is outlined in its Access Strategy and Action Plan – Continuing the Vision:

https://www.cityofsydney.nsw.gov.au/strategies-action-plans/access-strategy-and-action-plan-continuing-the-vision

#### 1.2 New developments

In accordance with the requirements of the Sydney Development Control Plan 2012, The the City of Sydney generally requires that new developments incorporate off-street loading docks, subject to technical or heritage considerations. -Where new loading and parking is constructed on-site, the City will require, as a condition of development consent, that all parking and servicing take place on-site.

The City can also require developers to create provide bicycle parking and other end-of-trip facilities in a development.



This City's Access Strategy and Action Plan recognises the importance of efficient and timely freight and deliveries in central Sydney. It aims to increase off-street loading capacity to enable a progressive reduction of on-street loading in nearby streets, using the kerb space for other purposes while ensuring businesses retain access for their freight and servicing needs.

#### 1.3 Proposed hierarchy a Approach

Figure 1 shows the hierarchy for the allocation of kerbside space in central Sydney. The hierarchy applies to space that is available—whether full time or part time—for the set down or pick up of goods or passengers.

The City considers a number of factors (described as levels) when determining allocation of kerb space in central Sydney.

—Network level: when the kerb lane is required for priority modes of movement or road safety.

Examples of kerb allocation for space-efficient movement include kerbside bus lanes and bus stops, or cycleways.

<u>Under current arrangements, Transport for NSW also requires significant areas of kerb to store out--of--service buses, to support operation of routes that currently start and finish in central Sydney. Over time, as major public transport such as new Metro rail comes online and bus services change to reflect this, the City expects that less kerb will be required for these functions.</u>

Examples of road safety treatments include "No Stopping" zones around intersections, and pedestrian crossings.

——<u>Place level: when not required for movement or road safety, the kerb lane can be allocated</u> to uses required to improve the quality of our places.

Examples of kerbside allocation that support place quality include street space reallocation for footpath widening, tree planting, or outdoor dining.

Consistent with Sustainable Sydney 2030–2050 Continuing the Vision, the City will work to allocate more street and kerb space to these place functions. Key reasons include growth in workers and visitors in central Sydney, the need for better places for economic competitiveness and the need for more planting to address the heat impacts of the Climate Emergency.

• Parking/stopping level: When not required for movement, road safety, or for place improvements, the kerb lane can be allocated to parking/stopping arrangements.



This Policy directly relates to this last level, outlining the rationale for various parking and stopping treatments that support access to central Sydney.

Priority	Kerbside use	Service Objective
Highest	Taxis	To provide taxi ranks within 150m of any location in central Sydney
		To provide pick up and drop off locations at or near key accommodation, tourism, commercial and residential facilities.
		To maximise safe pick up or set down opportunities, while minimising congestion impacts.
	Delivery and service vehicles	To provide Loading Zones within 100m of any location without onsite parking or loading.
	Mobility parking	To provide dedicated mobility parking spaces within 100m of a concentration of specialist medical or human services facilities.
		To provide dedicated mobility parking or ticket parking that can be used by mobility permit holders within 150m of any location in central Sydney.
	Authorised Vehicles Zones - essential services	Spaces to be provided as required to facilitate postal collection, policing, and parking of dedicated emergency services or incident
		response vehicles.
	Authorised Vehicle Zones  – coach parking	To provide short term coach parking for group pick up and drop off near to major destinations or accommodation.
		To encourage turnover of on-street coach parking and use of off- street facilities for long-stay coach layover.
	Authorised Vehicle Zones – passenger vehicles	To provide parking for government agencies or consular parking on where alternative off-street parking is not available within reasonable distance, or where on-street parking is required for exceptional circumstances.
	General kerbside parking	To provide time limited ticket parking and parking wherever or whenever space is not required for higher priority uses.
		To provide ticket parking with resident permit-holder exemptions i locations appropriate for long-stay kerbside parking.
Lowest		To provide dedicated long-stay motorcycle parking for use by commuters.



#### 2. -ALLOCATION OF KERB FOR PARKING OR STOPPING

When a section of kerb is to be used for parking to enable access, or stopping to enable pick up and drop off, the City will prioritise high value uses. -There is no absolute hierarchy, but the uses that will have priority over other types of parking are:

- pick up and drop off, using No Parking zones, recognising that some sections of the community require access close to their final destination.
- point-to point-transport including taxis, that support some visitor and business trips, and the late night economy.
- loading and servicing for businesses, using Loading Zones, recognising that some buildings do not have onsite loading facilities.
- dedicated Mobility Parking spaces for people with disability
- supporting the operation of emergency services, with Authorised Vehicles zones
- supporting the needs of other essential services
- a small supply of spaces for coach pickup and drop-off-
- supporting the functioning of hotels, where high kerb turnover makes sense, with short stay parking.

The City will ensure an adequate supply of each type of parking space is provided across central Sydney. The City will also respond to locations with specific needs for particular parking treatments parking treatments, such as hotels requiring a nearby taxi zone.

The City will always aim to maximise the use value of all kerbs, and will allocate any residual kerb to lower value uses, such as general period paid parking.

#### 2.1. No Parking

Areas of kerbside ('zone') to which a 'No Parking' sign applies can provide useful opportunities for pick up and drop off in vibrant city centres. The Road Rules 2014 permit a driver of a vehicle to stop in a 'No Parking' zone for the purpose of picking up or dropping off passengers or goods, as long as the driver does not leave the vehicle unattended. Unless a different period is signposted, drivers can stop for up to 2 minutes (and for up to 5 minutes for vehicles displaying a Mobility Permit).

'No Parking' zones can serve a range of different needs in central Sydney. For taxis and point to point (rideshare) vehicles, they allow for legal pick up and drop off of passengers in a wider range of locations.

The City will aim to spread opportunities for pick up and drop off across the city centre. To respond to the needs of people with a disability, there will be specific attention to locating spaces where they will be most physically accessible (near a kerb ramp or driveway) where possible.



The City can signpost some kerb lengths 'No Parking – Trucks Excepted', or 'No Parking – Coaches Excepted' (both with or without a time limit), to support access for waste collection vehicles, or coaches.

The City can signpost a 'No Parking' space with an exception for a specific type of vehicle, for example 'NSW Fire and Rescue Vehicles Excepted'. These are a type of 'Authorised Vehicle' spaces, that can also be used for general pickup and drop -off when available.

#### 2.2 Taxis

Taxi ranks ('Taxi Zones') should generally be no more than 150 – 200m from key locations in central Sydney. This will encourage their use, reduce congestion and reduce road safety impacts of vacant taxis circling for passengers. Wayfinding and online tools can help customers locate taxi ranks.

To provide additional options for pick up and drop off (but not ranking), the City can provide taxi exemptions for pick up and set down in full-time 'No Stopping' zones. The City will only consider this where road safety and traffic impacts are acceptable, provision of 'Taxi Zones' or other pick up and drop off options in the surrounding area is not adequate, and there will be no significant impact on public transport operations.

Taxis are a key mode of transport in central Sydney, and will be given the highest priority.

Taxi ranks should generally be no more than 150m from any location in central Sydney. This will encourage their use by taxi drivers and customers, and reduce congestion and road safety impacts of vacant taxis cruising for passengers.

Taxi exemptions for pick up and set down in full-time No Stopping zones will be considered where road safety and traffic impacts are acceptable, and provision of Taxi Zones in the surrounding area is not adequate. Exemptions will generally not be provided if they are likely to have significant impact on public transport operations.

#### 2.3 Delivery and service vehicles

On a weekday, the majority of parking spaces in central Sydney are loading zones. Loading zones can be used by drivers in vehicles designed for the conveyance of goods, for up to 30 minutes.- In assessing the need for loading zones, the City will prioritise the needs of older buildings that have limited or nil on-site loading facilities.

Loading zones will be introduced after hours or on weekends in cases where weekday loading is inadequate, where it is desirable to encourage out-of-hours/weekend loading, or to meet the needs of businesses.

The City will consider converting loading zones to other uses in areas where there is significant new off-street parking supply for loading and delivery. This could include a publicly available shared off-street loading facility, where that facility can be accessed by a range of vehicle types.



In order to maximise compliance and ensure access for legitimate loading vehicles, loading zones in central Sydney will require the display of a loading zone ticket. (In some areas, tickets may become electronic as technology and regulations for parking enforcement evolve over time.)

Provisions for waste collection will generally be in the form of sections of kerb with lengths adequate for trucks signposted 'No Parking' with a short exemption for the waste vehicles. The periods these spaces operate will generally favour the established pattern, which sees most waste streams collected in the evening and early morning. The City will aim to provide a distribution of these spaces across central Sydney, focussing on streets and blocks with many buildings with no off-street loading access. In assessing the need for Loading Zones, the City will prioritise the needs of older buildings that have limited or nil on-site loading facilities.

The City will allocate loading zones to ensure that any premises that does not have on-site loading or parking facilities is within 100m of a Loading Zone for a minimum of three hours each weekday. Where necessary to accommodate other road users, loading zones may be limited to the inter-peak or off-peak.

Loading zones may be introduced after hours or on weekends in cases where weekday loading is inadequate, or where it is desirable to encourage out-of-hours/weekend loading.

Loading zones will not be provided to serve buildings with on-site loading docks, or buildings which are subject to consent conditions requiring all loading and servicing to occur on-site.

In order to maximise compliance and ensure access for legitimate loading vehicles, loading zones in central Sydney will require the display of a loading zone ticket.

## 2.4\_—Mobility parking

The City's Inclusion (Disability) Action Plan outlines the importance of access for ensuring an inclusive city. The City's provision of dedicated mobility spaces will reflect the broader opportunities for drivers displaying a Transport for NSW Mobility Permit, to access the kerb for parking, and pick up and drop off, under NSW legislation. For instance, permit holders can avoid time restrictions and fees in longer stay general ticket parking spaces (until the time that the signposted usage changes). Permit holders can access 'Loading Zones' or a 'No Parking' zone for 5 minutes for pick up and drop off.

The City will enable a limited supply of dedicated mobility spaces in central Sydney. To ensure these serve multiple customers across the day, these will generally be timed parking spaces (usually 2-4 hours, depending on the needs of users). In timed mobility spaces, the permit holder can only stay as long as the time limit shown.

Where possible, the City will locate and install dedicated mobility spaces or pickup and drop off zones so they are physically accessible for people with disabilities, e.g. with a kerb ramp. here are dedicated mobility spaces across the city centre. However the majority of space available to people holding a Roads and Maritime Services (RMS) issued Mobility Permit is general kerbside ticket parking.



The service objective for mobility parking is that most locations in central Sydney should be within 150m of a dedicated mobility parking space or ticket parking that could be used for mobility parking.

#### 2.5 Authorised Vehicle Zones - Essential Services

'Authorised Vehicle Zones' will be provided wherever necessary and feasible for the purposes of parking essential services vehicles. -Essential services include postal collection, law enforcement, or the parking of dedicated NSW Government emergency services or incident response vehicles.

As discussed at Section 2.1, where appropriate, these spaces can be signposted 'No Parking, [xxxxx] Excepted', so other users can pick up or drop off only, when the space is not occupied.

#### 2.6 Authorised Vehicle Zones - Coaches

'Authorised Vehicle Zones' will be provided to facilitate bus, coach and mini-bus drop\_off and pick\_up near to major destinations or <u>visitor</u> accommodation. -Where kerb space cannot be allocated close to major destinations, the City will seek to identify alternative locations on safe walking routes with clear way-finding.

These zones will be provided on a time of day or week basis where possible, so the kerbside can be allocated for other uses outside these times.

The City will not accommodate long-stay coach lay-over on-street in central Sydney. Long-stay coach lay-over in central Sydney will not be accommodated on-street.

#### 2.7 Authorised Vehicle Zones – Passenger Vehicles

'Authorised Vehicle Zzones' requested for the untimed parking of ordinary passenger vehicles will generally not be allocated in central Sydney. −This includes parking for passenger vehicles used by government departments, public authorities, consulates, or car sharing services, but does not prevent allocation of space to wedding or funeral vehicles.

Exceptions will be considered only in cases where paid off-street parking is unavailable, and the allocation of dedicated space is demonstrably in the public interest. -In all cases, the onus will be on the applicant to demonstrate that off-street parking is unavailable.

Where appropriate, these spaces can be signposted 'No Parking, [xxxxx] Excepted', so other users can use the space to pick up or drop off, when the space is not occupied.



'Authorised Vehicle Zones' will be subject to regular review in light of changing needs and changes to surrounding land use. Authorised vehicle zones will be subject to annual review in light of changing needs and changes to surrounding land use.

#### 2.8 Short stay parking

Short stay parking allows a driver to leave their vehicle to undertake a function, such as dropping off goods or checking into a hotel then returning to the vehicle to park it off-street. The City will locate a limited supply of short stay parking only where they are needed to support land uses such as hotels. The time limit will range from five (5) to 15 minutes.

#### 2.9 General period parking

General time limited pay parking will be the default restriction for kerbside parking space whenever or wherever the space is not required for higher priority uses. Fees will be set and exhibited annually as part of the City's draft operational plan.

Pay parking will be the predominant kerbside use on evenings and weekends, and may also be considered for the inter-peak period of 10am-3pm, unless required for higher priority uses. Fees will be outlined in the City's annual Statement of revenue policy - fees and charges.

In order to encourage the use of public and sustainable transport, untimed or all-day parking for commuters will not be allocated on-street.

Short-stay motorcycle parking is accommodated by general period parking space. Like other private vehicles, the extent of untimed motorcycle-only parking for weekday commuting will be limited in order to encourage use of public or sustainable transport, and the use of off-street parking. Long stay commuter parking will only be allocated for motorcycles where it is not required for any higher priority use.

Given that motorcycles cannot securely display tickets, the City does not require tickets to be purchased or displayed for motorcycle parking. In the event that suitable payment options are introduced, parking rates may be introduced and will reflect the reduced spatial footprint of motorcycles.

General time limited pay parking will be the default restriction for kerbside parking space whenever or wherever the space is not required for higher priority uses.

Pay parking will be the predominant kerbside use on evenings and weekends, and may also be considered for the inter-peak period of 10am-3pm, unless required for higher priority uses.

In order to encourage the use of public and sustainable transport, untimed or all-day parking for commuters will not be allocated on-street.



#### 2.8 Motorcycle parking

Short-stay motorcycle parking is accommodated by general period parking space.

The extent of untimed motorcycle-only parking for weekday commuting will be limited in order to encourage use of public or sustainable transport, and the use of off-street parking. Commuter parking will be allocated for motorcycles where it is not required for higher priority uses.

Given that motorcycles cannot securely display tickets, the City does not require tickets to be purchased or displayed in these areas. In the event that suitable payment options are introduced, parking rates will reflect the reduced spatial footprint of motorcycles.

#### -2.10. On-street bBicycle parking - to reduce footpath clutter

The City supports increased bicycle riding. Share bike schemes reduce private vehicle use, however they can result in footpath clutter.

The City will aim to provide bicycle storage/parking in kerb locations that minimise the impact on other road users, including safety, movement or competition for kerb. One option is to allow share bikes to be stored in the departure side of intersections, areas typically signposted 'No Stopping' as part of standard intersection design. In many of these locations bicycles can be safely stored due to their smaller dimensions.

The City may supplement these storage areas with a small number of dedicated on-street bicycle parking spaces.



#### 3 RESIDENT PERMIT PARKING SCHEME

#### 3.1 Background

The Resident Parking Scheme in central Sydney provides for on-street parking for residential buildings approved prior to 2000. -Residential premises approved after 1 May 2000 are not eligible for parking permits.

No Business or Visitor Permits are available in central Sydney.

#### 3.2 Boundaries

The boundary of the parking precinct is shown in Figure 1.

#### 3.3 Closure of the scheme to new applicants

Given the very high demand for the use of diminishing kerbside parking space in central Sydney, it is increasingly impractical for central Sydney streets to be used for the long-duration free parking of resident vehicles, particularly during business hours.

The Resident Parking Scheme in central Sydney is closed to new applicants from the date of the adoption of this policy.

#### 3.4 Transitional Arrangements

In recognition of the reasonable expectations of existing permit holders, existing first permits will be honoured until the permit holder moves address, or allows the permit to lapse. Second permits will not be renewed beyond a period of 18 months from the date of the adoption of the policy. Resident permits are not transferrable.



#### 4. Administration

#### Responsibilities

Implementation, review and enforcement of on-street parking controls is the responsibility of the City Operations division.

Resident parking permits are administered by the City Engagement Division. The Director City Engagement will establish administrative procedures necessary for the consistent implementation of the policy.

The Director City Engagement is delegated to waive or vary the requirements of this policy only in cases where application of the policy would result in prolonged or unreasonable hardship.

#### Consultation

During the review of this policy, City staff engaged with:

- <u>City of Sydney business units : Traffic Operations, Parking Services, Customer Service,</u> Rangers, Social Policy and Legal & Governance.
- Transport for NSW.

Proposed changes to parking restrictions in central Sydney will be considered by the members of the Local Pedestrian Cycling and Traffic Calming Committee. Decisions will be taken at an open meeting wherever possible, and any urgent out-of-session decisions reported to the subsequent meeting. Changes will also be reported to the Central Sydney Traffic and Transport Committee where required by the City of Sydney Act, or where desirable to improve coordination with the NSW Government.

In addition to consultation with statutory committees established under the City of Sydney Act, changes to traffic, parking and loading in central Sydney will be discussed and coordinated with Transport for NSW in order to ensure their consistency with the Sydney City Centre Access Strategy.

Where changes to kerbside space are likely to affect known nearby users, the City will consult affected properties or users in writing. User group representatives may be non-voting members of the City's Traffic Committee.

#### References

# Laws and Standards — NSW Roads Act 1993 and NSW Road Rules 2014 • —



#### **Policies and Procedures**

- Central Sydney Planning Strategy
- City Access Strategy and Action Plan Continuing the Vision

#### Review period

The Chief Operations Officer will review this policy 3 years from the date of its adoption by Council., The Director City Planning, Development and Transport will review this policy 2 years from the date of its adoption by Council.

TRIM Reference Number

Document number: XXX2018/024009

### **Approval Status**

The Chief Executive Officer / Council approved this policy on [DD MONTH YYYY].

Double-Click to insert Initials

**Monica Barone, Chief Executive Officer** 

(To be completed by Office of CEO on approval or deleted if Council approved policy)

#### **Approval History**

Stage	Date	Comment	TRIM Reference
Original Policy	22 April 1996	Approved by Council	2009/111134
Review	23 November 2015	Reviewed and updated. Approved by Council	2015/623069
Fit for Purpose Review	<u>22 November</u> <u>2017</u>	Fit for Purpose. No change. Endorsed by the Executive	2018/035212
Commence Review Date	22 February 2019		
Approval Due Date	XXXX		

# Ownership and approval

Responsibility	Role	
Author	Transport Policy Manager	
Owner	Executive Manager City Access and Transport	
Endorser	City of Sydney Executive	
Approver	City of Sydney Council	